Calendar No. 227

107TH CONGRESS 1ST SESSION

H. R. 2873

IN THE SENATE OF THE UNITED STATES

November 14, 2001 Received

NOVEMBER 15, 2001 Read the first time

November 16, 2001
Read the second time and placed on the calendar

AN ACT

To extend and amend the program entitled Promoting Safe and Stable Families under title IV-B, subpart 2 of the Social Security Act, and to provide new authority to support programs for mentoring children of incarcerated parents; to amend the Foster Care Independent Living program under title IV-E of that Act to provide for educational and training vouchers for youths aging out of foster care, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Promoting Safe and
- 5 Stable Families Amendments of 2001".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents of this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.
 - Sec. 3. References.

TITLE I—PROMOTING SAFE AND STABLE FAMILIES

Subtitle A—Grants to States for Promoting Safe and Stable Families

- Sec. 101. Findings and purpose.
- Sec. 102. Definition of family support services.
- Sec. 103. Reallotments.
- Sec. 104. Payments to States.
- Sec. 105. Evaluations, research, and technical assistance.
- Sec. 106. Authorization of appropriations; reservation of certain amounts.
- Sec. 107. State court improvements.

Subtitle B—Mentoring Children of Prisoners

Sec. 121. Program authorized.

TITLE II—FOSTER CARE AND INDEPENDENT LIVING

- Sec. 201. Educational and training vouchers for youths aging out of foster care.
- Sec. 202. Reallocation and extension of funds.

TITLE III—EFFECTIVE DATE

Sec. 301. Effective date.

8 SEC. 3. REFERENCES.

- 9 Except as otherwise specified in this Act, an amend-
- 10 ment made by this Act to a section or other provision shall
- 11 be considered an amendment to the section or other provi-
- 12 sion of the Social Security Act.

1	TITLE I—PROMOTING SAFE AND
2	STABLE FAMILIES
3	Subtitle A—Grants to States for
4	Promoting Safe and Stable Fam-
5	ilies
6	SEC. 101. FINDINGS AND PURPOSE.
7	Section 430 (42 U.S.C. 629) is amended to read as
8	follows:
9	"SEC. 430. FINDINGS AND PURPOSE.
10	"(a) FINDINGS.—The Congress finds that there is a
11	continuing urgent need to protect children and to
12	strengthen families as demonstrated by the following:
13	"(1) Family support programs directed at spe-
14	cific vulnerable populations have had positive effects
15	on parents, children, or both. The vulnerable popu-
16	lations for which programs have been shown to be
17	effective include teenage mothers with very young
18	children and families that have children with special
19	needs.
20	"(2) Family preservation programs have been
21	shown to provide extensive and intensive services to
22	families in crisis.
23	"(3) The time lines established by the Adoption

"(3) The time lines established by the Adoption and Safe Families Act of 1997 have made the prompt availability of services to address family

24

- problems (and in particular the prompt availability of appropriate services and treatment addressing substance abuse) an important factor in successful family reunification.
- 5 "(4) The rapid increases in the annual number 6 of adoptions since the enactment of the Adoption 7 and Safe Families Act of 1997 have created a grow-8 ing need for postadoption services and for service 9 providers with the particular knowledge and skills 10 required to address the unique issues adoptive fami-11 lies and children may face.
- "(b) Purpose.—The purpose of this program is to enable States to develop and establish, or expand, and to operate coordinated programs of community-based family support services, family preservation services, time-limited family reunification services, and adoption promotion and support services to accomplish the following objectives:
- "(1) To prevent child maltreatment among families at risk through the provision of supportive family services.
- "(2) To assure children's safety within the home and preserve intact families in which children have been maltreated, when the family's problems can be addressed effectively.

1 "(3) To address the problems of families whose 2 children have been placed in foster care so that re-3 unification may occur in a safe and stable manner in accordance with the Adoption and Safe Families Act of 1997. 5 6 "(4) To support adoptive families by providing 7 support services as necessary so that they can make 8 a lifetime commitment to their children.". SEC. 102. DEFINITIONS. 10 (a) Inclusion of Infant Safe Haven Programs 11 AMONG FAMILY Preservation Services.—Section 431(a)(1) (42 U.S.C. 629a(a)(1)) is amended— 12 (1) by striking "and" at the end of subpara-13 14 graph (D); 15 (2) by striking the period at the end of subparagraph (E) and inserting "; and"; and 16 17 (3) by adding at the end the following: 18 "(F) infant safe haven programs to pro-19 vide a way for a parent to safely relinquish a 20 newborn infant at a safe haven designated pur-21 suant to a State law.". 22 (b) Family Support Services.—Section 431(a)(2) 23 (42 U.S.C. 629a(a)(2)) is amended by inserting "to strengthen parental relationships and promote healthy marriages," after "environment,".

1 SEC. 103. REALLOTMENTS.

- 2 Section 433 (42 U.S.C. 629c) is amended by adding
- 3 at the end the following:
- 4 "(d) Reallotments.—The amount of any allotment
- 5 to a State under this section for any fiscal year that the
- 6 State certifies to the Secretary will not be required for
- 7 carrying out the State plan under section 432 shall be
- 8 available for reallotment using the allotment methodology
- 9 specified in this section. Any amount so reallotted to a
- 10 State is deemed part of the allotment of the State under
- 11 the preceding provisions of this section.".
- 12 SEC. 104. PAYMENTS TO STATES.
- 13 (a) IN GENERAL.—Section 434(a) (42 U.S.C.
- 14 629d(a)) is amended—
- 15 (1) by striking paragraph (2);
- 16 (2) by striking all that precedes subparagraph
- 17 (A) of paragraph (1) and inserting the following:
- 18 "(a) Entitlement.—Each State that has a plan ap-
- 19 proved under section 432 shall be entitled to payment of
- 20 the lesser of—"; and
- 21 (3) by redesignating subparagraphs (A) and
- (B) of paragraph (1) as paragraphs (1) and (2), re-
- spectively, and by indenting the provisions 2 ems to
- 24 the left.
- 25 (b) Conforming Amendments.—Section 434(b)
- 26 (42 U.S.C. 629d(b)) is amended—

1	(1) in paragraph (1)—
2	(A) by striking "paragraph (1) or (2)(B)
3	of"; and
4	(B) by striking "described in this subpart"
5	and inserting "under the State plan under sec-
6	tion 432"; and
7	(2) in paragraph (2), by striking "subsection
8	(a)(1)" and inserting "subsection (a)".
9	SEC. 105. EVALUATIONS, RESEARCH, AND TECHNICAL AS-
10	SISTANCE.
11	Section 435 (42 U.S.C. 629e) is amended—
12	(1) by striking all that precedes "the effective-
13	ness" in paragraph (1) of subsection (a), including
14	the heading for section 435 and the caption for sub-
15	section (a), and inserting the following:
16	"SEC. 435. EVALUATIONS; RESEARCH; TECHNICAL ASSIST-
17	ANCE.
18	"(a) Evaluations.—
19	"(1) In general.—The Secretary shall evalu-
20	ate and report to the Congress biennially on";
21	(2) by adding at the end of subsection (a) the
22	following:
23	"(3) Timing of Report.—Beginning in 2003,
24	the Secretary shall submit the biennial report re-
25	quired by this subsection not later than April 1 of

1	every other year, and shall include in each such re-
2	port the funding level, the status of ongoing evalua-
3	tions, findings to date, and the nature of any tech-
4	nical assistance provided to States under subsection
5	(d)."; and
6	(3) by adding at the end the following:
7	"(c) Research.—The Secretary shall give priority
8	consideration to the following topics for research and eval-
9	uation under this subsection, using rigorous evaluation
10	methodologies where feasible:
11	"(1) Promising program models in the service
12	categories specified in section 430(b), particularly
13	time-limited reunification services and postadoption
14	services.
15	"(2) Multi-disciplinary service models designed
16	to address parental substance abuse and to reduce
17	its impacts on children.
18	"(3) The efficacy of approaches directed at
19	families with specific problems and with children of
20	specific age ranges.
21	"(4) The outcomes of adoptions finalized after
22	enactment of the Adoption and Safe Families Act of

1997.

1	"(d) TECHNICAL ASSISTANCE.—To the extent funds
2	are available therefor, the Secretary shall provide technical
3	assistance that helps States and Indian tribes to—
4	"(1) develop research-based protocols for identi-
5	fying families at risk of abuse and neglect of use in
6	the field;
7	"(2) develop treatment models that address the
8	needs of families at risk, particularly families with
9	substance abuse issues;
10	"(3) implement programs with well-articulated
11	theories of how the intervention will result in desired
12	changes among families at risk;
13	"(4) establish mechanisms to ensure that serv-
14	ice provision matches the treatment model; and
15	"(5) establish mechanisms to ensure that
16	postadoption services meet the needs of the indi-
17	vidual families and develop models to reduce the dis-
18	ruption rates of adoption.".
19	SEC. 106. AUTHORIZATION OF APPROPRIATIONS; RESERVA-
20	TION OF CERTAIN AMOUNTS.
21	(a) Mandatory Funding.—
22	(1) In general.—Subpart 2 of part B of title
23	IV (42 U.S.C. 629–629e) is amended by adding at
24	the end the following:

1	"SEC. 436. AUTHORIZATION OF APPROPRIATIONS; RES
2	ERVATION OF CERTAIN AMOUNTS.
3	"(a) Authorization.—There are authorized to be
4	appropriated to carry out the provisions of this subpart
5	\$305,000,000 for each of fiscal years 2002 through 2006
6	"(b) Reservation of Certain Amounts.—From
7	the amount specified in subsection (a) for a fiscal year
8	the Secretary shall reserve amounts as follows:
9	"(1) Evaluation, research, training, and
10	TECHNICAL ASSISTANCE.—The Secretary shall re-
11	serve \$6,000,000 for expenditure by the Secretary—
12	"(A) for research, training, and technical
13	assistance costs related to the program under
14	this subpart; and
15	"(B) for evaluation of State programs
16	based on the plans approved under section 432
17	and funded under this subpart, and any other
18	Federal, State, or local program, regardless of
19	whether federally assisted, that is designed to
20	achieve the same purposes as the State pro-
21	grams.
22	"(2) State court improvements.—The Sec-
23	retary shall reserve \$10,000,000 for grants under
24	section 438

I	"(3) Indian Tribes.—The Secretary shall re-
2	serve 1 percent for allotment to Indian tribes in ac-
3	cordance with section 433(a).".
4	(2) Conforming amendments.—Section 433
5	(42 U.S.C. 629c) is amended—
6	(A) in subsection (a), by striking "section
7	430(d)(3)" and inserting "section 436(b)(3)";
8	(B) in subsection (b)—
9	(i) by striking "section 430(b)" and
10	inserting "section 436(a)"; and
11	(ii) by striking "section 430(d)" and
12	inserting "section 436(b)"; and
13	(C) in subsection $(c)(1)$ —
14	(i) by striking "section 430(b)" and
15	inserting "section 436(a)"; and
16	(ii) by striking "section 430(d)" and
17	inserting "section 436(b)".
18	(b) DISCRETIONARY FUNDING.—Subpart 2 of part B
19	of title IV (42 U.S.C. 629–629e) is further amended by
20	adding at the end the following:
21	"SEC. 437. DISCRETIONARY GRANTS.
22	"(a) Limitations on Authorization of Appro-
23	PRIATIONS.—In addition to any amount appropriated pur-
24	suant to section 436 there are authorized to be appro-

- 1 priated to carry out this section \$200,000,000 for each
- 2 of fiscal years 2002 through 2006.
- 3 "(b) Reservation of Certain Amounts.—From
- 4 the amount (if any) appropriated pursuant to subsection
- 5 (a) for a fiscal year, the Secretary shall reserve amounts
- 6 as follows:
- 7 "(1) EVALUATION, RESEARCH, TRAINING, AND
- 8 TECHNICAL ASSISTANCE.—The Secretary shall re-
- 9 serve 3.3 percent for expenditure by the Secretary
- for the activities described in section 436(b)(1).
- 11 "(2) STATE COURT IMPROVEMENTS.—The Sec-
- retary shall reserve 3.3 percent for grants under sec-
- tion 438.
- 14 "(3) Indian Tribes.—The Secretary shall re-
- serve 2 percent for allotment to Indian tribes in ac-
- 16 cordance with subsection (c)(1).
- 17 "(c) Allotments.—
- 18 "(1) Indian tribes.—From the amount (if
- any) reserved pursuant to subsection (b)(3) for any
- fiscal year, the Secretary shall allot to each Indian
- 21 tribe with a plan approved under this subpart an
- amount that bears the same ratio to such reserved
- amount as the number of children in the Indian
- tribe bears to the total number of children in all In-
- dian tribes with State plans so approved, as deter-

- 1 mined by the Secretary on the basis of the most cur-2 rent and reliable information available to the Sec-3 retary.
- "(2) Territories.—From the amount (if any) 5 appropriated pursuant to subsection (a) for any fis-6 cal year that remains after applying subection (b) 7 for the fiscal year, the Secretary shall allot to each 8 of the jurisdictions of Puerto Rico, Guam, the Virgin 9 Islands, the Northern Mariana Islands, and Amer-10 ican Samoa an amount determined in the same man-11 ner as the allotment to each of such jurisdictions is 12 determined under section 421.
 - "(3) OTHER STATES.—From the amount (if any) appropriated pursuant to subsection (a) for any fiscal year that remains after applying subsection (b) and paragraph (2) of this subsection for the fiscal year, the Secretary shall allot to each State (other than an Indian tribe) which is not specified in paragraph (2) of this subsection an amount equal to such remaining amount multiplied by the food stamp percentage (as defined in section 433(c)(2)) of the State for the fiscal year.
- "(d) GRANTS.—The Secretary may make a grant to 24 a State which has a plan approved under this subpart in 25 an amount equal to the lesser of—

13

14

15

16

17

18

19

20

21

1	"(1) 75 percent of the total expenditures by the
2	State for activities under the plan during the fiscal
3	year or the immediately succeeding fiscal year; or
4	"(2) the allotment of the State under sub-
5	section (c) for the fiscal year.
6	"(e) Applicability of Certain Rules.—The rules
7	of subsections (b) and (c) of section 434 shall apply in
8	like manner to the amounts made available pursuant to
9	this section.".
10	SEC. 107. STATE COURT IMPROVEMENTS.
11	(a) Scope of Activities.—Section 13712 of the
12	Omnibus Budget Reconciliation Act of 1993 (42 U.S.C.
13	670 note) is amended—
14	(1) in subsection (a), by striking paragraph (2)
15	and inserting the following:
16	"(2) to implement improvements the highest
17	state courts deem necessary as a result of the as-
18	sessments, including—
19	"(A) to provide for the safety, well-being,
20	and permanence of children in foster care, as
21	set forth in the Adoption and Safe Families Act
22	of 1997 (Public Law 105–89); and
23	"(B) to implement a corrective action plan,
24	as necessary, resulting from reviews of child

1 and family service programs under section 2 1123A of this Act."; and 3 (2) in subsection (c)(1), in the matter preceding subparagraph (A), by inserting "and improvement" 4 5 after "assessment". 6 (b) Allotments.—Section 13712(c)(1) of such Act (42 U.S.C. 670 note) is amended by striking all that follows "shall be entitled to payment," and inserting "for 8 each of fiscal years 2002 through 2006, from the amount 10 reserved pursuant to section 436(b)(2) (and the amount, if any, reserved pursuant to section 437(b)(2)), of an 12 amount equal to the sum of \$85,000 plus the amount de-13 scribed in paragraph (2) of this subsection for the fiscal 14 vear.". 15 (c) Federal Share.—Section 13712(d) of such Act (42 U.S.C. 670 note) is amended— 16 (1) in the heading, by striking "USE OF GRANT 17 18 FUNDS" and inserting "FEDERAL SHARE"; and (2) by striking "to pay—" and all that follows 19 20 and inserting "to pay not more than 75 percent of 21 the cost of activities under this section in each of fis-22 cal years 2002 through 2006.". 23 (d) Conforming Amendments.—Section 13712 of such Act (42 U.S.C. 670 note) is amended— 25 (1) in subsection (a)—

1	(A) in the matter preceding paragraph (1),
2	by striking "of title IV of the Social Security
3	Act"; and
4	(B) in paragraph (1)(A), by striking "of
5	title IV of such Act"; and
6	(2) in subsection (c)(2), by striking "section
7	430(d)(2) of the Social Security Act" and inserting
8	"section 436(b)(2) (and the amount, if any, reserved
9	pursuant to section 437(b)(2))".
10	(e) Transfer and Redesignation.—Section
11	13712 of such Act (42 U.S.C. 670 note), as amended by
12	the preceding provisions of this section, is redesignated as
13	section 438 and is transferred to the end of subpart 2
14	of part B of title IV of the Social Security Act.
15	Subtitle B—Mentoring Children of
16	Prisoners
17	SEC. 121. PROGRAM AUTHORIZED.
18	Subpart 2 of part B of title IV (42 U.S.C. 629–629e)
19	is further amended by adding at the end the following:
20	"SEC. 439. GRANTS FOR PROGRAMS FOR MENTORING CHIL-
21	DREN OF PRISONERS.
22	"(a) Findings and Purpose.—
23	"(1) Findings.—
24	"(A) In the period between 1991 and
25	1999, the number of children with a parent in-

carcerated in a Federal or State correctional facility increased by more than 100 percent, from approximately 900,000 to approximately 2,000,000. In 1999, 2.1 percent of all children in the United States had a parent in Federal or State prison.

- "(B) Prior to incarceration, 64 percent of female prisoners and 44 percent of male prisoners in State facilities lived with their children.
- "(C) Nearly 90 percent of the children of incarcerated fathers live with their mothers, and 79 percent of the children of incarcerated mothers live with a grandparent or other relative.
- "(D) Parental arrest and confinement lead to stress, trauma, stigmatization, and separation problems for children. These problems are coupled with existing problems that include poverty, violence, parental substance abuse, high-crime environments, intrafamilial abuse, child abuse and neglect, multiple care givers, and/or prior separations. As a result, these children often exhibit a broad variety of behavioral, emotional, health, and educational problems that

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

are often compounded by the pain of separation.

"(E) Empirical research demonstrates that mentoring is a potent force for improving children's behavior across all risk behaviors affecting health. Quality, one-on-one relationships that provide young people with caring role models for future success have profound, life-changing potential. Done right, mentoring markedly advances youths' life prospects. A widely cited 1995 study by Public/Private Ventures measured the impact of one Big Brothers Big Sisters program and found significant effects in the lives of youth—cutting first-time drug use by almost half and first-time alcohol use by about a third, reducing school absenteeism by half, cutting assaultive behavior by a third, improving parental and peer relationships, giving youth greater confidence in their school work, and improving academic performance.

"(2) Purpose.—The purpose of this section is to authorize the Secretary to make competitive grants to applicants in areas with substantial numbers of children of incarcerated parents, to support the establishment or expansion and operation of pro-

- grams using a network of public and private community entities to provide mentoring services for children of prisoners.
 - "(b) Definitions.—In this section:

- "(1) CHILDREN OF PRISONERS.—The term 'children of prisoners' means children one or both of whose parents are incarcerated in a Federal, State, or local correctional facility. The term is deemed to include children who are in an ongoing mentoring relationship in a program under this section at the time of their parents' release from prison, for purposes of continued participation in the program.
- "(2) Mentoring.—The term 'mentoring' means a structured, managed program in which children are appropriately matched with screened and trained adult volunteers for one-on-one relationships, involving meetings and activities on a regular basis, intended to meet, in part, the child's need for involvement with a caring and supportive adult who provides a positive role model.
- "(3) MENTORING SERVICES.—The term 'mentoring services' means those services and activities that support a structured, managed program of mentoring, including the management by trained personnel of outreach to, and screening of, eligible

- 1 children; outreach to, education and training of, and
- 2 liaison with sponsoring local organizations; screening
- and training of adult volunteers; matching of chil-
- dren with suitable adult volunteer mentors; support
- 5 and oversight of the mentoring relationship; and es-
- 6 tablishment of goals and evaluation of outcomes for
- 7 mentored children.
- 8 "(c) Program Authorized.—From the amounts
- 9 appropriated under subsection (h) for a fiscal year that
- 10 remain after applying subsection (h)(2), the Secretary
- 11 shall make grants under this section for each of fiscal
- 12 years 2002 through 2006 to State or local governments,
- 13 tribal governments or tribal consortia, faith-based organi-
- 14 zations, and community-based organizations in areas that
- 15 have significant numbers of children of prisoners and that
- 16 submit applications meeting the requirements of this sec-
- 17 tion, in amounts that do not exceed \$5,000,000 per grant.
- "(d) Application Requirements.—In order to be
- 19 eligible for a grant under this section, the chief executive
- 20 officer of the applicant must submit to the Secretary an
- 21 application containing the following:
- 22 "(1) Program description of the
- proposed program, including—

1	"(A) a list of local public and private orga-
2	nizations and entities that will participate in
3	the mentoring network;
4	"(B) the name, description, and qualifica-
5	tions of the entity that will coordinate and over-
6	see the activities of the mentoring network;
7	"(C) the number of mentor-child matches
8	proposed to be established and maintained an-
9	nually under the program;
10	"(D) such information as the Secretary
11	may require concerning the methods to be used
12	to recruit, screen support, and oversee individ-
13	uals participating as mentors, (which methods
14	shall include criminal background checks on the
15	individuals), and to evaluate outcomes for par-
16	ticipating children, including information nec-
17	essary to demonstrate compliance with require-
18	ments established by the Secretary for the pro-
19	gram; and
20	"(E) such other information as the Sec-
21	retary may require.
22	"(2) Community consultation; coordina-
23	TION WITH OTHER PROGRAMS.—A demonstration
24	that, in developing and implementing the program,

1	the applicant will, to the extent feasible and
2	appropriate—
3	"(A) consult with public and private com-
4	munity entities, including religious organiza-
5	tions, and including, as appropriate, Indian
6	tribal organizations and urban Indian organiza-
7	tions, and with family members of potential cli-
8	ents;
9	"(B) coordinate the programs and activi-
10	ties under the program with other Federal,
11	State, and local programs serving children and
12	youth; and
13	"(C) consult with appropriate Federal,
14	State, and local corrections, workforce develop-
15	ment, and substance abuse and mental health
16	agencies.
17	"(3) Equal access for local service pro-
18	VIDERS.—An assurance that public and private enti-
19	ties and community organizations, including reli-
20	gious organizations and Indian organizations, will be
21	eligible to participate on an equal basis.
22	"(4) Records, reports, and audits.—An
23	agreement that the applicant will maintain such
24	records, make such reports, and cooperate with such

reviews or audits as the Secretary may find nec-

essary for purposes of oversight of project activities and expenditures.

"(5) EVALUATION.—An agreement that the applicant will cooperate fully with the Secretary's ongoing and final evaluation of the program under the plan, by means including providing the Secretary access to the program and program-related records and documents, staff, and grantees receiving funding under the plan.

"(e) Federal Share.—

- "(1) IN GENERAL.—A grant for a program under this section shall be available to pay a percentage share of the costs of the program up to—
- "(A) 75 percent for the first and second fiscal years for which the grant is awarded; and
- "(B) 50 percent for the third and eachsucceeding such fiscal years.
 - "(2) Non-federal share.—The non-federal share of the cost of projects under this section may be in cash or in kind. In determining the amount of the non-federal share, the Secretary may attribute fair market value to goods, services, and facilities contributed from non-federal sources.

1	"(f) Considerations in Awarding Grants.—In
2	awarding grants under this section, the Secretary shall
3	take into consideration—
4	"(1) the qualifications and capacity of appli-
5	cants and networks of organizations to effectively
6	carry out a mentoring program under this section;
7	"(2) the comparative severity of need for men-
8	toring services in local areas, taking into consider-
9	ation data on the numbers of children (and in par-
10	ticular of low-income children) with an incarcerated
11	parents (or parents) in the areas;
12	"(3) evidence of consultation with existing
13	youth and family service programs, as appropriate;
14	and
15	"(4) any other factors the Secretary may deem
16	significant with respect to the need for or the poten-
17	tial success of carrying out a mentoring program
18	under this section.
19	"(g) EVALUATION.—The Secretary shall conduct an
20	evaluation of the programs conducted pursuant to this sec-
21	tion, and submit to the Congress not later than April 15,
22	2005, a report on the findings of the evaluation.
23	"(h) Authorization of Appropriations; Res-
24	ERVATION OF CERTAIN AMOUNTS.—

1	"(1) Authorization.—There are authorized to
2	be appropriated to carry out this section
3	\$67,000,000 for each of fiscal years 2002 and 2003,
4	and such sums as may be necessary for each suc-
5	ceeding fiscal year.
6	"(2) Reservation.—The Secretary shall re-
7	serve 2.5 percent of the amount appropriated for
8	each fiscal year under paragraph (1) for expenditure
9	by the Secretary for research, technical assistance,
10	and evaluation related to programs under this sec-
11	tion.".
12	TITLE II—FOSTER CARE AND
13	INDEPENDENT LIVING
13 14	INDEPENDENT LIVING SEC. 201. EDUCATIONAL AND TRAINING VOUCHERS FOR
14	SEC. 201. EDUCATIONAL AND TRAINING VOUCHERS FOR
14 15	SEC. 201. EDUCATIONAL AND TRAINING VOUCHERS FOR YOUTHS AGING OUT OF FOSTER CARE.
14 15 16	SEC. 201. EDUCATIONAL AND TRAINING VOUCHERS FOR YOUTHS AGING OUT OF FOSTER CARE. (a) Purpose.—Section 477(a) (42 U.S.C. 677(a)) is
14 15 16 17	SEC. 201. EDUCATIONAL AND TRAINING VOUCHERS FOR YOUTHS AGING OUT OF FOSTER CARE. (a) PURPOSE.—Section 477(a) (42 U.S.C. 677(a)) is amended—
14 15 16 17	SEC. 201. EDUCATIONAL AND TRAINING VOUCHERS FOR YOUTHS AGING OUT OF FOSTER CARE. (a) PURPOSE.—Section 477(a) (42 U.S.C. 677(a)) is amended— (1) by striking "and" at the end of paragraph
14 15 16 17 18	SEC. 201. EDUCATIONAL AND TRAINING VOUCHERS FOR YOUTHS AGING OUT OF FOSTER CARE. (a) PURPOSE.—Section 477(a) (42 U.S.C. 677(a)) is amended— (1) by striking "and" at the end of paragraph (4);
14 15 16 17 18 19 20	SEC. 201. EDUCATIONAL AND TRAINING VOUCHERS FOR YOUTHS AGING OUT OF FOSTER CARE. (a) PURPOSE.—Section 477(a) (42 U.S.C. 677(a)) is amended— (1) by striking "and" at the end of paragraph (4); (2) by striking the period at the end of para-
14 15 16 17 18 19 20 21	SEC. 201. EDUCATIONAL AND TRAINING VOUCHERS FOR YOUTHS AGING OUT OF FOSTER CARE. (a) PURPOSE.—Section 477(a) (42 U.S.C. 677(a)) is amended— (1) by striking "and" at the end of paragraph (4); (2) by striking the period at the end of paragraph (5) and inserting "; and"; and
14 15 16 17 18 19 20 21	SEC. 201. EDUCATIONAL AND TRAINING VOUCHERS FOR YOUTHS AGING OUT OF FOSTER CARE. (a) PURPOSE.—Section 477(a) (42 U.S.C. 677(a)) is amended— (1) by striking "and" at the end of paragraph (4); (2) by striking the period at the end of paragraph (5) and inserting "; and"; and (3) by adding at the end the following new

- education, to youths who have aged out of foster
- 2 care.".
- 3 (b) Educational and Training Vouchers.—Sec-
- 4 tion 477 (42 U.S.C. 677) is amended by adding at the
- 5 end the following:
- 6 "(i) EDUCATIONAL AND TRAINING VOUCHERS.—The
- 7 following conditions shall apply to a State educational and
- 8 training voucher program under this section:
- 9 "(1) Vouchers under the program may be avail-
- able to youths otherwise eligible for services under
- 11 the State program under this section.
- "(2) For purposes of the voucher program,
- 13 youths adopted from foster care after attaining age
- 14 16 may be considered to be youths otherwise eligible
- for services under the State program under this sec-
- tion.
- 17 "(3) The State may allow youths participating
- in the voucher program on the date they attain 21
- years of age to remain eligible until they attain 23
- years of age, as long as they are enrolled in a post-
- secondary education or training program and are
- 22 making satisfactory progress toward completion of
- that program.
- 24 "(4) The voucher or vouchers provided for an
- 25 individual under this section—

1	"(A) may be available for the cost of at-
2	tendance at an institution of higher education,
3	as defined in section 102 of the Higher Edu-
4	cation Act of 1965; and
5	"(B) shall not exceed the lesser of \$5,000
6	per year or the total cost of attendance, as de-
7	fined in section 472 of that Act.
8	"(5) The amount of a voucher under this sec-
9	tion may be disregarded for purposes of determining
10	the recipient's eligibility for, or the amount of, any
11	other Federal or Federally supported assistance, ex-
12	cept that the total amount of educational assistance
13	to a youth under this section and under other Fed-
14	eral and Federally supported programs shall not ex-
15	ceed the total cost of attendance, as defined in sec-
16	tion 472 of the Higher Education Act of 1965, and
17	except that the State agency shall take appropriate
18	steps to prevent duplication of benefits under this
19	and other Federal or Federally supported programs.
20	"(6) The program is coordinated with other ap-
21	propriate education and training programs.".
22	(e) Certification.—Section 477(b)(3) (42 U.S.C.
23	677(b)(3)) is amended by adding at the end the following:
24	"(J) A certification by the chief executive
25	officer of the State that the State educational

1	and training voucher program under this sec-
2	tion is in compliance with the conditions speci-
3	fied in subsection (i), including a statement de-
4	scribing methods the State will use—
5	"(i) to ensure that the total amount
6	of educational assistance to a youth under
7	this section and under other Federal and
8	Federally supported programs does not ex-
9	ceed the limitation specified in subsection
10	(i)(5); and
11	"(ii) to avoid duplication of benefits
12	under this and any other Federal or Fed-
13	erally assisted benefit program.".
14	(d) Increased Authorizations of Appropria-
15	TIONS.—Section 477(h) (42 U.S.C. 677(h)) is amended
16	by striking "there are authorized" and all that follows and
17	inserting the following: "there are authorized to be appro-
18	priated to the Secretary for each fiscal year—
19	"(1) \$140,000,000, which shall be available for
20	all purposes under this section; and
21	"(2) an additional \$60,000,000, which are au-
22	thorized to be available for payments to States for
23	education and training vouchers for youths who age
24	out of foster care, to assist the youths to develop

1	skills necessary to lead independent and productive
2	lives.".
3	(e) Allotments to States.—Section 477(c) (42
4	U.S.C. 677(c)) is amended—
5	(1) in paragraph (1)—
6	(A) by striking "(1) In General.—From
7	the amount specified in subsection (h)" and in-
8	serting "(1) General Program allot-
9	MENT.—From the amount specified in sub-
10	section (h)(1)";
11	(B) by striking "which bears the same
12	ratio" and inserting "which bears the ratio";
13	and
14	(C) by striking "as the number of children
15	in foster care" and all that follows and insert-
16	ing "equal to the State foster care ratio, as ad-
17	justed in accordance with paragraph (2)."; and
18	(2) by adding at the end the following new
19	paragraphs:
20	"(3) Voucher Program allotment.—From
21	the amount, if any, appropriated pursuant to sub-
22	section (h)(2) for a fiscal year, the Secretary may
23	allot to each State with an application approved
24	under subsection (b) for the fiscal year an amount

1	equal to the State foster care ratio multiplied by the
2	amount so specified.
3	"(4) State foster care ratio.—In this sub-
4	section, the term 'State foster care ratio' means the
5	ratio of the number of children in foster care under
6	a program of the State in the most recent fiscal year
7	for which the information is available to the total
8	number of children in foster care in all States for
9	the most recent fiscal year.".
10	(f) Payments to States.—
11	(1) In General.—Section 474(a)(4) (42
12	U.S.C. 674(a)(4)) is amended to read as follows:
13	"(4) an amount equal to the amount (if any) by
14	which—
15	"(A) the lesser of—
16	"(i) 80 percent of the amounts ex-
17	pended by the State during the fiscal year
18	in which the quarter occurs to carry out
19	programs in accordance with the State ap-
20	plication approved under section 477(b) for
21	the period in which the quarter occurs (in-
22	cluding any amendment that meets the re-
23	quirements of section 477(b)(5)); or
24	"(ii) the amount allotted to the State
25	under section $477(c)(1)$ for the fiscal year

1	in which the quarter occurs, reduced by
2	the total of the amounts payable to the
3	State under this paragraph for all prior
4	quarters in the fiscal year; exceeds
5	"(B) the total amount of any penalties as-
6	sessed against the State under section 477(e)
7	during the fiscal year in which the quarter oc-
8	curs.''.
9	(2) Discretionary grants.—Section 474 (42
10	U.S.C. 674) is amended by adding at the end the
11	following:
12	"(e) Discretionary Grants for Educational
13	AND TRAINING VOUCHERS FOR YOUTHS AGING OUT OF
14	FOSTER CARE.—From amounts appropriated pursuant to
15	section 477(h)(2), the Secretary may make a grant to a
16	State with a plan approved under this part, for a calendar
17	quarter, in an amount equal to the lesser of—
18	"(1) 80 percent of the amounts expended by
19	the State during the quarter to carry out programs
20	for the purposes described in section 477(a)(6); or
21	"(2) the amount, if any, allotted to the State
22	under section 477(c)(3) for the fiscal year in which
23	the quarter occurs, reduced by the total of the
24	amounts payable to the State under this subsection

- 1 for such purposes for all prior quarters in the fiscal
- 2 year.".
- 3 SEC. 202. REALLOCATION AND EXTENSION OF FUNDS.
- 4 (a) Reallocation of Unused Funds.—Section
- 5 477(d) (42 U.S.C. 677(d)) is amended by adding at the
- 6 end the following:
- 7 "(4) Reallocation of unused funds.—If a
- 8 State does not apply for funds under this section for
- 9 a fiscal year within such time as may be provided by
- the Secretary, the funds to which the State would be
- entitled for the fiscal year shall be reallocated to 1
- or more other States on the basis of their relative
- 13 need for additional payments under this section, as
- determined by the Secretary.".
- 15 (b) Temporary Extension of Availability of
- 16 Independent Living Funds.—Notwithstanding section
- 17 477(d)(3) of the Social Security Act, payments made to
- 18 a State under section 477 of such Act for fiscal year 2000
- 19 shall remain available for expenditure by the State
- 20 through fiscal year 2002.

21 TITLE III—EFFECTIVE DATE

- 22 SEC. 301. EFFECTIVE DATE.
- 23 (a) In General.—Subject to subsection (b), the
- 24 amendments made by this Act shall take effect on the date
- 25 of the enactment of this Act.

- 1 (b) Delay Permitted if State Legislation Re-
- 2 QUIRED.—In the case of a State plan under subpart 2 of
- 3 part B or part E of the Social Security Act that the Sec-
- 4 retary of Health and Human Services determines requires
- 5 State legislation (other than legislation appropriating
- 6 funds) in order for the plan to meet the additional require-
- 7 ments imposed by the amendments specified in subsection
- 8 (a) of this section, the State plan shall not be regarded
- 9 as failing to comply with the requirements of such part
- 10 solely on the basis of the failure of the plan to meet the
- 11 additional requirements before the first day of the first
- 12 calendar quarter beginning after the close of the first reg-
- 13 ular session of the State legislature that begins after the
- 14 date of the enactment of this Act. For purposes of the
- 15 preceding sentence, in the case of a State that has a 2-
- 16 year legislative session, each year of the session shall be
- 17 deemed to be a separate regular session of the State legis-
- 18 lature.

Passed the House of Representatives November 13, 2001.

Attest: JEFF TRANDAHL,

Clerk.

Calendar No. 227

107TH CONGRESS 1ST SESSION

H.R. 2873

AN ACT

To extend and amend the program entitled Promoting Safe and Stable Families under title IV—B, subpart 2 of the Social Security Act, and to provide new authority to support programs for mentoring children of incarcerated parents; to amend the Foster Care Independent Living program under title IV—E of that Act to provide for educational and training vouchers for youths aging out of foster care, and for other purposes.

NOVEMBER 16, 2001

Read the second time and placed on the calendar